

Fines Free? Frankly Why Not?

Going fines free in a consortium environment

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Pre-Conference • Wednesday, April 15th Main Conference • Thursday, April 16th – Saturday, April 18th



JUST WANT TO GIVE YOU A HEADS UP!

Last night the library board voted to conduct a 6-month trial on no fines for kids and teen materials

"I hope there is a way you can set this up in Sierra"

We do not want to waive fines at checkin

They wanted to start January 1, 2019





INVESTIGATION

Trending new practice

ALA Resolution on Monetary Library Fines as a form of Social Inequity (Mid-Winter 2019)

http://endlibraryfines.info

Uptick in Webinars and online meetings on why and how to go fines free

We were planning to implement Automatic Renewal but had no date at that time

KEY FOR OUR MEMBERS: FIND A WAY FOR INDIVIDUAL MEMBERS TO BE FINES FREE





WHAT'S THE WORD ON FINES?

- Economic barrier to library service
- Mounting evidence that elimination of fines increases library use
- Fines create a public relations barrier and absorb valuable staff time
- Fine revenues are often less than 1% of a library's annual budget
- Fine revenue drops significantly when automatic renewal is implemented
- Libraries want to increase the rate of return of overdue materials, rather than increase fine revenue





ANOTHER VARIABLE TO THE COMPLEX CONSORTIUM RULES

CURRENT RULE GUIDELINES

- Circulation rules are based on items rather than patrons
- An Item is fines free regardless of where or to whom it circulates
- Library has local determination of what portion of their collection will be fines free
- Circulation rules have to preserve other circulation variables related to circ period, renewability and holdability
- Libraries pick a go-live date so items checked out from that day forward will be fines free when they are returned
- We did not immediately address retroactive purges of existing fines
- No systemwide agreement on becoming fines free





ANOTHER LOOK AT THE LOANRULE DETERMINER TABLE (LRD)

2003 – LRD had 26 lines and all items followed a systemwide default rule

- 2010 Reduce delivery by 50%. LRD rewritten for local holds only on nonprint materials and new print materials for 6 months
- 2014 Restored systemwide holdability (default) for audiobooks
- 2017 Restored systemwide holdability for older DVD's (keeping new titles as locally holdable)
- 2019 Automatic renewal implemented for most items and **15 libraries become fines free on** all or parts of their collections
- 2020 Expanding local service to local nonresident borrowers with automatic renewal and holds on locally owned titles

TODAY'S LRD HAS 2,015 LINES







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LET THE LRD WORK FOR YOU

My Guiding principles

- The table has a maximum of 1,500 lines, with the Consortium Management Extensions product, the maximum is 5,000. When I hit 1,500 lines, I had to open a helpdesk ticket to have the maximum set to 5,000
- The system reads the table from the bottom to the top
- System default rules are always at the top
- Our LRD has 5 distinct sections within this structure (rules for non-residents, rules for AV (non-print), rules for new print materials, fines free rules, system default rules)
- Organize the table with the most specific rule groups placed appropriately
- Fines free rules became just another segment of the table





Most Specific Non-resident rules (lines 1962 – 2015)

- All location codes at each library, all item types, non-circulating to each nonresident ptype except the local library's own nonresident ptype
- Allows the local nonresident ptype to check out and place holds on local materials the same as other local ptypes while blocking this activity at other locations in the system

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| | Appen | d Save | Delet | e Copy | Insert | Edit | View | Move | Print | Close | Refres | sh |
| | Location | Patron T | ype | Item 1 | ype | Age Ra | nge | Rule Nu | mber | Acti | ve | 1 |
| 1987 | ng* 3 | ,8,13,18,2 | 3,28, | 9999 | | | | 1 | 1 | Y | | ^ |
| 1988 | nf* 3 | ,8,13,18,2 | 3,28, | 9999 | | | | 1 | 8 | Y | | |
| 1989 | nc* 3 | ,8,13,18,2 | 3,28, | 9999 | | | | 1 | 8 | Y | | |
| 1990 |) ml* 3 | ,8,13,18,2 | 3,28, | 9999 | | | | 1 | | Y | | |
| 1991 | mh* 3 | ,8,13,18,2 | 3,28, | 9999 | | | | 1 | | Y | | |
| 1992 |) mg* 3 | ,8,13,18,2 | 3,28, | 9999 | | | | 1 | | Y | | |
| 1993 | me* 3 | ,8,13,18,2 | 3,28, | 9999 | | | | 1 | - 8 | Y | | |
| 1994 | mc* 3 | ,8,13,18,2 | 3,28, | 9999 | | | | 1 | | Y | | |
| 1995 | ma* 3 | ,8,13,18,2 | 3,28, | 9999 | | | | 1 | | Y | | |





Locally holdable AV (nonprint rules) (Lines 713 – 1961)

- Local nonprint location codes, local ptypes and nonprint item types on the system
- Older DVD's have their own location codes and rules allowing systemwide holdability are also placed here

| <u>10</u> | ols | | | | | | |
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| | Location | Patron Type | Item Type | Age Range | Rule Number | Active | T |
| 1942 | adjn | 6-10 | 96-98,108,111,1 | | 2 | Y | ~ |
| 1943 | abos | 1-199,242-260, | 241 | | 2 | Y | |
| 1944 | abos | 1-199,242-260, | 137,154 | | 20 | Y | |
| 1945 | abos | 1-199,242-260, | 129,146 | | 62 | Y | |
| 1946 | abos | 1-199,242-260, | 124,127,131-13 | | 18 | Y | |
| 1947 | abos | 1-199,242-260, | 122,123,126,12 | | 60 | Y | |
| 1948 | abms | 1-199,242-260, | 184 | | 4 | Y | |
| 1949 | abms | 1-199,242-260, | 156,158,159,16 | | 2 | Y | |
| 1950 | abk | 1-5 | 184 | | 4 | Y | |
| 1951 | abk | 1-5 | 137,154 | | 20 | Y | |
| 1952 | abk | 1-5 | 109,124,127,13 | | 18 | Y | |
| 1953 | abk | 1-5 | 122,123,126,12 | | 60 | Y | |
| 1954 | abk | 1-5 | 100,129,146 | | 62 | Y | |
| 1955 | abk | 1-5 | 96-98,108,111,1 | | 2 | Y | |
| 1956 | abjn | 1-5 | 184 | | 4 | Y | |
| 1957 | abjn | 1-5 | 137,154 | | 20 | Y | |
| 1958 | abjn | 1-5 | 109,124,127,13 | | 18 | Y | |
| 1959 | abjn | 1-5 | 122,123,126,12 | | 60 | Y | |
| 1960 | abjn | 1-5 | 100,129,146 | | 62 | Y | |
| 1961 | abin | 1-5 | 96-98,108,111,1 | | 2 | Y | |





Locally holdable New Books (Lines 464 – 712)

- New print and audiobook materials have their own location codes
- LRD is set up to prevent holds for all patrons from other libraries
- Item types all print and audiobook itypes
- After 6 months in most locations, local location codes are updated to regular print materials location codes and become by default holdable to any patron on the system

| <u>File T</u> o | ols | | | | | | |
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| | Location | Patron Type | Item Type | Age Range | Rule Number | Active | |
| 698 | asj6 | 1-25,31-199,24 | 25 | | 73 | Y | - |
| 699 | asd | 1-25,31-199,24 | 1-41,49-68,74-9 | | 3 | Y | |
| 700 | asd | 1-25,31-199,24 | 7,36,68 | | 73 | Y | |
| 701 | alj6 | 1-20,26-199,24 | 1-41,49-68,74-9 | : | 3 | Y | |
| 702 | ald | 1-20,26-199,24 | 1-41,49-68,74-9 | | 3 | Y | |
| 703 | ahj6 | 1-15,21-199,24 | 1-41,49-68,74-9 | | 3 | Y | |
| 704 | ahd | 1-15,21-199,24 | 1-41,49-68,74-9 | | 3 | Y | |
| 705 | afj6 | 1-10,16-199,24 | 1-41,49-68,74-9 | : | 3 | Y | |
| 706 | afj6 | 1-10,16-199,24 | 25,36 | | 73 | Y | |
| 707 | afd | 1-10,16-199,24 | 1-41,49-68,74-9 | : | 3 | Y | |
| 708 | adlz | 1-5,11-199,241 | 101-107,112-116 | : | 3 | Y | 10 |
| 709 | adj6 | 1-5,11-199,241 | 1-41,49-68,74-9 | : | 3 | Y | |
| 710 | add | 1-5,11-199,241 | 1-41,49-68,74-9 | | 3 | Y | |
| 711 | abj6 | 6-199,241-260, | 1-41,49-68,74-9 | | 3 | Y | |
| 712 | abd | 6-199,241-260, | 1-41,49-68,74-9 | | 3 | Y | |





No Fines Configuration (Lines 24-455)

- Local location codes with specific item types are set to call new loan rules that do not assess fines
- Applies to any patron in the system
- Lakeland has systemwide reciprocal borrowing so many patrons use multiple libraries on a regular basis

| | ols | | | | | | |
|-----|----------|-----------------|-------------------|-----------|-------------|--------|---|
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| | Location | Patron Type | Item Type | Age Range | Rule Number | Active | 1 |
| 437 | ask | 9999 | 163 | 2013 | 73 | Y | 1 |
| 438 | ask | 9999 | 147,148 | | 75 | Y | |
| 439 | ask | 9999 | 112,114,116 | | 72 | Y | |
| 440 | asjn | 9999 | 113 | | 72 | Y | |
| 441 | asjn | 9999 | 97,108,185 | | 73 | Y | |
| 442 | asjn | 9999 | 150 | | 75 | Y | - |
| 443 | asjh | 9999 | 57,89 | | 72 | Y | - |
| 444 | asjf | 9999 | 18,20,21,23,28, | | 72 | Y | |
| 445 | asj6 | 9999 | 25 | | 72 | Y | - |
| 446 | asf | 9999 | 70 | | 74 | Y | - |
| 447 | asd | 9999 | 7,36,68 | | 72 | Y | - |
| 448 | asc | 9999 | 74,77,79 | | 72 | Y | - |
| 449 | asb | 9999 | 53,88,91 | | 72 | Y | - |
| 450 | asa | 9999 | 1 | | 72 | Y | |
| 451 | as2 | 9999 | 5,56 | | 72 | Y | |
| 452 | afya | 9999 | 33,35,63,90 | | 72 | Y | |
| 453 | afjh | 9999 | 57,59,89 | | 72 | Y | |
| 454 | afjf | 9999 | 18,20,21,28,30,41 | | 72 | Y | |
| 455 | afi6 | 9999 | 25.36 | | 72 | Y | - |





System Default Rules (Lines 1-23)

- Any location, any patron
- Rules primarily based on itype
- If no rule found lower in the table, the system will choose one of these

| e <u>T</u> o | ols | | | | | | |
|--------------|----------|---------------|-----------------|-----------|-------------|--------|---|
| | | pend Save Del | | Edit View | Move Print | | |
| | Location | Patron Type | Item Type | Age Range | Rule Number | Active | 1 |
| 1 | ????? | 9999 | 9999 | | 1 | Y | |
| 2 | 2????? | 9999 | 1-255 | | 2 | Y | 1 |
| 3 | 2????? | 9999 | 70-73 | | 18 | Y | |
| 4 | 2????? | 9999 | 109,124,127,13 | | 19 | Y | |
| 5 | 2????? | 9999 | 122,123,126,12 | | 61 | Y | |
| 6 | 2????? | 9999 | 96-98,108,111,1 | | 3 | Y | |
| 7 | 2????? | 9999 | 42-48,117,118,1 | | 1 | Y | |
| 8 | 2???? | 9999 | 120,183,245,253 | | 5 | Y | |
| 9 | 2???? | 9999 | 137,138,154 | | 21 | Y | |
| 10 | ????? | 9999 | 255 | | 20 | Y | |
| 11 | 2???? | 9999 | 100,129,146 | | 63 | Y | |
| 12 | ????? | 9999 | 184 | | 5 | Y | |
| 13 | 2???? | 9999 | 110,251 | | 4 | Y | |
| 14 |) bh5 | 9999 | 122-137 | | 38 | Y | |
| 15 | 2???? | 9999 | 125,142 | | 63 | Y | |
| 16 | ????? | 9999 | 134,151,252,254 | | 21 | Y | |
| 17 | 2???? | 9999 | 243 | | 3 | Y | |
| 18 | 27777 | 9999 | 121 | | 65 | Y | |
| 19 | 27777 | 9999 | 188 | | 5 | Y | 1 |
| 20 | 27777 | 9999 | 179 | | 11 | Y | 1 |
| 21 | 27777 | 9999 | 178 | | 71 | Y | 1 |
| 22 | 2????? | 9999 | 99 | | 69 | Y | 1 |
| 23 | 22222 | 9999 | 95 | | 68 | Y | 1 |





A Word About Loanrules

- Loanrules are not assigned to specific member libraries
- Loanrule names have a particular naming convention so they can be used across the system
- Example: 21d/2r/.15/2n/hy translates to 21 day item with 2 renewals, a \$.15 per day fine, 2 notices and is holdable

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| | 4 | Append | Save | Delete | Сору | Insert | Edit | View | Move | Print | Close | Refres | h |
| | Name | c | ode | Normal Lo | an Pe | Holdabl | e | Bookable | Hom | e Pickup | Ship | pable | 1 |
| 55 | MeL Inst Circ | R | | 38 | - | y y | n | | n | | n | | 1 |
| 56 | MeL Pat Reg | R | | 28 | 1 | v | n | | n | | n | | 1 |
| 57 | MeL Pat Shor | R | | 14 | 1 | v | n | | n | | n | | |
| 58 | MeL Visiting | R | | 28 | 1 | y | n | | n | | n | | |
| 59 | MeL VP Shor | R | | 14 | 1 | y | n | | n | | n | | |
| 60 | 7d/2r/1./2n/hy | R | | 7 | 1 | y | n | | n | | n | | |
| 61 | 7d/2r/1./2n/hn | R | | 7 | | n | n | | n | | n | | |
| 62 | 7d/nr/1./2n/hy | R | | 7 | 3 | y . | n | | n | | n | | |
| 63 |) 7d/nr/1./2n/hn | R | | 7 | | n | n | | n | | n | | |
| 64 | Institional/2n | R | | 21 | 1 | у | n | | n | | n | | |
| 65 |) 1d/nr/1./2n/hn | R | | 1 | | n | n | | n | | n | | |
| 66 | MeL Pat Reg | R | | 28 | 1 | у | n | | n | | n | | |
| 67 | MeLPat Shor | R | | 14 | 1 | у | n | | n | | n | | |
| 68 | 21d/nr/1./2n/h | R | | 21 | - | n | n | | n | | n | | |
| 69 |) 7d/1r/.15/2n/h | R | | 7 | | n | n | | n | | n | | |
| 70 |) 7d/1r/1./2n/hy | R | | 7 | | у | n | | n | | n | | |
| 71 |) 7d/1r/1./2n/hn | R | | 7 | | n | n | | n | | n | | |
| 72 | 21d/2r/.00/2n/ | R | | 21 | | у | n | | n | | n | | |
| 73 | 21d/2r/.00/2n/ | R | | 21 | | n | n | | n | | n | | |
| 74 | 7d/2r/.00/2n/hy | R | | 7 | 1 | у | n | | n | | n | | |
| 75 |) 7d/2r/.00/2n/hn | R | | 7 | | n | n | | n | | n | | |
| 76 |) 7d/1r/.00/2n/hn | R | | 7 | | n | n | | n | | n | | 1 |
| 77 | 7d/nr/.00/2n/hy | R | | 7 | | у | n | | n | | n | | |
| 78 | 7d/nr/.00/2n/hn | R | | 7 | | n | n | | n | | n | | 1 |
| 79 | 21d/nr/.00/2n/ | R | | 21 | | у | n | | n | | n | | |
| 80 | 21d/nr/.00/2n/ | R | | 21 | | n | n | | n | | n | | |
| 81 |) 14d/2r/.00/2n/ | R | | 14 | ž | у | n | | n | | n | | |
| 82 |) 14d/2r/.00/2n/ | R | | 14 | | n | n | | n | | n | | 1 |
| 83 | 21d/nr/1./2n/h | R | | 21 | 1 | v | n | | n | | n | | |





NO FINES IMPLEMENTATION

Operating Assumptions

- We require 60-day advance notification
- A "Go Live" date must be chosen
- All items checked out prior to "go live" continue to accrue fines
- Items checked out the day of "go live" will be assigned the new "no fines" rule at checkout
- Unreturned materials will be billed, and patron accounts sent to collections as usual
- Fines free items checked out a nonowning library will not accrue fines





NO FINES IMPLEMENTATION

Procedures

- Member library receives approval for fines free
- Member library notifies us of that decision and a workform is sent to the library
- Workform specifies which combinations of location codes/itypes in that library will be fines free at that library (many times this is an opportunity for code cleanup)
- The form must be submitted to us at least 60 days in advance of proposed "go live" date
- New entries in the LRD are set up but not active, any questions or discrepancies on the form are covered in this step
- Evening before "go live" the new entries in the LRD are made active and automatic request processing is restarted
- NO FINES GOES LIVE!





NO FINES IMPLEMENTATION

Ongoing Maintenance

- Location code/itype mismatches happen. We use examples to troubleshoot and resolve areas where fines have accrued in error
- Libraries often have missing location code/itype combinations that were not submitted on the form
- New location codes or itype changes may require additional or alternate LRD configuration





HOW IS IT WORKING?

- Member libraries are very pleased with the process, the results and the impact being fines free has had on their libraries
- Patrons are still responsible for fines on materials owned by libraries who are not fines free
- We have seen a substantial decrease in fines revenue across the system, but we also believe that is largely due to automatic renewal
- It has given groups of independent libraries within a county the opportunity to coordinate improved service to all patrons in the county and to share PR
- Local boards are much more receptive to the idea of no fines since automatic renewal was also implemented





RETROACTIVE FINES PURGES

Optional aspect of becoming fines free

- Most libraries have waived charges on overdue materials checked out prior to the "go live" date
- A few libraries are waiving old charges on patron accounts as those patrons visit the library
- The Global Fines Purge function in Sierra allows the system administrator (me) to removing existing charges by charge type and location code from a group of a library's patrons
- Libraries must specifically request and work with us on the parameters of the Global Purge





THANK YOU

Questions?





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